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Determinants of FDI Attraction in the Manufacturing Sector in Mexico, 1999-2015.

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Abstract: Using an up-to-date database that improves the identification of the destination of the Foreign Direct Investment (FDI) among Mexican states and spatial panel econometric models that quantify the potential interactions and spillover effects, we analyze the main characteristics that help understand the regional distribution of manufacturing FDI in Mexico. Our main findings indicate the presence of a positive spatial relationship among states' FDI; for example, a higher investment creates a positive spillover effect on neighboring states' FDI and positive direct and indirect effects of human capital, agglomeration and states' fiscal margin. Based on the results of this research, key implications for public policy oriented to strengthen the FDI reside in increasing the average education level and improving tax revenue of Mexican states.

Keywords: FDI, spatial panel econometric models, spillover effects

JEL Classification: C21, C23, R12

Resumen: Utilizando una base de datos actualizada que mejora la identificación del destino de la Inversión Extranjera Directa (IED) entre los estados de México así como modelos econométricos espaciales en panel para cuantificar las interacciones potenciales y efectos de derrame, analizamos las características que ayudan a entender la distribución de la IED manufacturera en México. Nuestros resultados principales indican la presencia de relaciones positivas espaciales entre la IED de los estados; por ejemplo, una inversión más alta crea efectos de derrame en la IED de los estados vecinos y efectos directos e indirectos positivos en capital humano, aglomeración y autonomía fiscal estatal. Con base en los resultados de esta investigación, las implicaciones clave de política pública orientada a fortalecer la IED residen en incrementar el nivel promedio de educación y mejorar la recaudación fiscal en los estados de México.

Palabras Clave: IED, panel espacial, modelo econométrico, efectos de derrame

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1 Introduction

Which characteristics drive Foreign Direct Investments (FDI) into one particular region? Do regions compete in order to obtain those investments? Or does a particular FDI help to increase the amount of investment in neighbor states? These questions are of particular importance in a developing economy like Mexico since FDI helps to improve the economic conditions of the recipient region and its surroundings (Coughlin and Segev, 2000).

Foreign Direct Investment gives the opportunity to developing countries (among other things) to facilitate the access to developed countries' markets and global production systems through technology, productive supply chains and other intangible assets unavailable at accessible prices in the local economy (UNCTAD, 2006). In the Mexican case, for example, during the 1999-2015 period FDI accounted for, on average, 12.6 percent of the total gross capital formation, and 2.7 percent with respect to total GDP. Also, the literature has identified FDI as an important vehicle for technology and knowledge transfer through spillover effects.¹

Since FDI is an important source of financial resources that help to improve the economic activity in the region, the states can offer favorable conditions to investors in order to acquire its benefits and to enhance job creation and economic growth. That is why a better understanding of the determinants of FDI attraction helps to shape future public policy strategies towards regional development (Jordaan, 2008). With an up-to-date database on the distribution of FDI at the state level, the methodology of which has been recently revised by the Ministry of Economy, and using spatial econometric techniques, we analyze the regional localization patterns of FDI in the manufacturing industry in Mexico during the 1999-2015 period. We focus on this sector because it accounts for about 50 percent of the total inward FDI during the considered period.

¹ See, for example, Borensztein et al. (1998), Durham (2004) and Li and Liu (2005).

By applying a panel data Spatial Durbin Model (SDM), the main results of the study are: (i) there is a positive spillover effect on the attraction process of manufacturing FDI across states and the estimated spatial effect indicates that for an increase of 10% of manufacturing FDI in state's i neighbors, its FDI manufacturing flows will increase, on average, between 2.6% and 4.3%; (ii) variables such as agglomeration,² infrastructure and schooling show a positive impact as a factor of FDI manufacturing attraction; (iii) we include an indicator of fiscal incentives (fiscal margin), which has a positive impact on FDI flows and it is worth mention that this is a novel result in the literature for the Mexican case; (iv) from a methodological point of view -and in the spirit of LeSage and Pace (2009)'s-, the interpretation of the estimated parameters is based on the decomposition of the impact effects, both direct and indirect. This enables us to get a richer interpretation of the variable impacts regarding not only of the own states' characteristics but also in terms of their neighbors.

With these results, we can infer that manufacturing FDI is attracted to states with higher educated population, larger telecommunication infrastructure, and with a higher ratio of workers employed in the manufacturing sector. This result, along with the indirect impacts found on the same variables, implies that the manufacturing FDI flows to a State depend, in general, not only of its own characteristics but also on those of the neighboring states, thus generating a clustering-type dynamic (Porter, 2003).

Moreover, these results along with those novel findings regarding fiscal margin variable (both direct and indirect), support the argument. Regarding public policies aimed at increasing flows of this type of investment, estimates suggest that, because of the positive pattern of spatial dependence in the FDI localization process, the attraction of FDI should be considered in a regional context and not only from a local perspective.

² Following Glaeser (2010, p. 1), and broadly speaking, throughout the document we refer the concept of agglomeration as: "the benefits that come when firms and people locate near one another together in cities and industrial clusters".

Besides this introduction, the document is organized as follows: section 2 contains literature review. Sections 3 and 4 include an analysis of the regional and sectoral distribution of FDI and the econometric model, respectively; section 5 shows the results and section 6 concludes.

2 Literature Review

Several studies, both at the international level and for the Mexican economy, have addressed the estimation of the determinants of the attractiveness of FDI following one of two estimation strategies (Jordaan, 2008). The first consists of studies using the number of new foreign-owned firms (total or manufacturing) in the host economy as a dependent variable by estimating conditional logit type models. The second category consists of taking the flows or the stock of FDI in monetary units as a dependent variable against a set of regional characteristics using a variety of econometric models, mainly panel type (fixed, random, dynamic, etc.). Indeed, as Jordaan (2008, p. 396) pointed out: "...we can infer that those regional characteristics that are significantly associated with the regional distribution of FDI must play a role in the location process of new FDI".

Moreover, the empirical literature identifies the following group of variables as the main factors that influence the localization decision: regional demand, labor-related production costs, physical infrastructure, human capital, the presence of agglomeration economies, and public policies devoted to attract or facilitate new FDI projects. Of the factors above, those related to public policy incentives are the most difficult to incorporate due to lack of the data (Jordaan, 2008).

In addition to the previous set of variables, another branch of literature has pointed out that FDI could be indeed spatially correlated. With this attribute, neighboring regions can affect one another creating spillover effects or the so-called "third country/region effect". Coughlin and Segev (2000) for example, pointed out that agglomeration economies and resource cost could be considered as one of the sources of this kind of effects. In the case of the former,

agglomeration may lead to higher FDI in neighboring regions to the extent that its beneficial effects spill over provinces, transcending administrative boundaries. Concerning the latter, by raising resource costs in a region, FDI could make the cost structure in neighboring regions more attractive in relative terms.³ In the next subsections, we describe the findings for the topic under consideration at international level and for the Mexican economy, respectively.

2.1 International Evidence

Several studies have addressed the determinants of FDI attraction at a regional level. For the case of advanced economies, by applying a conditional logit model at state level for the United States for 1981-1983, Coughlin et al. (1991) found that, on one hand, agglomeration, road infrastructure, per capita income and manufacturing density have a positive impact on FDI, as well as higher unemployment rates and (surprisingly) unionization rates. On the other hand, wages have a negative impact, while incentive policies have two effects: high state tax rates impact negatively, while expenditures affect positively in order to attract FDI. In another study for the United States, Bobonis and Shatz (2007) find similar results for agglomerations (of foreign-owned property, plant, and equipment) and state policies, particularly targeted policies like unitary taxation and state foreign offices during the 1985-1999 period employing dynamic panel techniques. In the case of the United Kingdom, Hill and Munday (1992), through the estimation of pooled OLS during 1980-1989, find that both financial incentives and access to markets are important determinants of the regional distribution of new FDI projects.

Crozet et al. (2004) analyze location choice for FDI firms in France during 1996-2005 period using conditional logit models, finding a strong effect on agglomeration as a determinant of location, and, on the other hand, little evidence in favor of public policy intervention through

³ In the context of a formal model, Hanson (1996) shows the effects of interactions between agglomerations and cost resources (wages) in the case of the garment industry in Mexico. Although the author does not consider FDI in his analysis, the model is useful to describe how external economies lead to agglomeration processes.

fiscal incentives. For the European regions, Casi and Resmini (2014) results for the 2005-2007 period, through the estimation of a cross section spatial lag model indicate that infrastructure, market accessibility, labor force quality, governance, and agglomeration exert a positive impact on attracting FDI. Moreover, they find a positive spatial effect. Jones and Wren (2016), in the case of Great Britain, find different patterns of allocation between sectors using Markov-transition matrix between 1996 and 2005. In particular, they find that services, in general, differ from the location process of manufacturing, including those forward-linked to manufacturing industries.

Concerning emerging economies, Coughlin and Segev (2000)⁴, using a cross section spatial error model (SEM) to analyze cumulative FDI distribution across Chinese provinces for the 1990-1997 period, find that the domestic market, productivity indicators, and location in coastal regions have a positive impact on FDI. Wages and illiteracy rates, on the other hand, are negatively correlated with FDI, while the effect of infrastructure is ambiguous (not statistically significant). Concerning to the spatial process, they find that a region's FDI is positively associated with FDI into neighboring regions, through the error term. Furthermore, and for the Chinese regions too, Cheng and Kwan (2000) find similar results for wages, regional GDP, and infrastructure in the period 1985-1995 with dynamic panel methodologies. Moreover, attracting policies for FDI (number of special economic zones) has a positive impact, while there is no clear impact of the variable human capital.

For Turkey regions, with a conditional logit for a cross section with 1995 data, Deichmann et al. (2003) find that agglomeration, depth of local financial markets, human capital, and coastal access dominate location decisions of FDI. Likewise, no evidence is found that public investment is successful in attracting firms to particular regions. Ledyeva (2009) analyzes the distribution across Russian regions of the cumulative FDI through the 1995-2005 period by applying a cross section spatial autoregressive model. Using this methodology, she finds

⁴ According to Blonigen et al. (2007), this was the first study to use spatial econometric techniques to examine FDI behavior.

evidence of a negative spatial association (regions compete with each other for FDI), and a positive impact of infrastructure (number of ports), the access to fuel and regional GDP. On the other hand, FDI is negatively correlated with political risks.

In the Indian case, and employing cross section logit and count-data models for the 1991-2005 period, Mukim and Nunnenkamp (2012) results indicate that economies of agglomeration (presence of foreign firms of the same nationality) have a positive impact on FDI, as well as the variables of education and infrastructure, with an ambiguous impact on the variable of wages. Moreover, with the same logit-type methodology, Lee and Hwang (2014) establish, for the case of Korea, the existence of a network of FDI firms and a backward linkage relationship with local upstream firms. Also, they find entirely different location patterns between high and low-tech industry groups in the 1998-2005 period using nested logit models. Finally, for the Czech Republic, Schäffler et al. (2016) analyze the distribution of 3,984 projects of German FDI across Czech regions using a Poisson count-data model, findings size market (GDP), agglomerations and distance to German headquarters as the main determinants of attraction.

2.2 The Mexican Case

According to our literature review, for the Mexican case, only four studies have analyzed FDI determinants at a subnational level. Mollick et al. (2006), with panel econometrics techniques (both static and dynamic) during 1994-2001, found a significant impact of infrastructure and agglomeration (measured as the participation of manufacturing GDP over total) on total FDI. Jordaan (2008), on the other hand, found a significant effect of agglomerations, wages, infrastructure and human capital as determinants of total FDI for the period 1989-2006. Moreover, in the case of maquiladora sector (proxied by maquiladora employment, since FDI flows for this sector were unavailable), infrastructure has no impact, while agglomerations emerge as the main determinant of attraction.

Jordaan (2012) applied a conditional logit in order to analyze spillover effects from agglomerations economies and state GDP on the location choice of new manufacturing firms

between 1994 and 1999, finding only a spatial effects in the case of agglomeration variable. Finally, by applying a spatial autoregressive model (SAR) to a panel of total FDI stocks for the 1994-2004 period, Escobar Gamboa (2013) finds the expected effects for regional GDP, human capital and delinquency rate (negative) as determinants of attraction, while observing an ambiguous effect on infrastructure. Furthermore, the spatial spillover is positive and significant (and robust to different spatial weight matrix specifications). However, his analysis does not separate direct and indirect effects, leading to an incomplete measure of variable impacts (LeSage and Pace's, op. cit.).

It is worth to mention that in methodological terms, Escobar's paper is the most closely related to our study. The difference is that we rely on an improved data from FDI, we restrict our attention to the manufacturing sector, we apply a broader discussion regarding employed spatial econometrics techniques and we do report the impacts on their appropriate measures (direct and indirect effects).

3 FDI Regional and Sectoral Distribution

A recent change of methodology allows for an improvement in the location of the quarterly flows (in millions of current dollars) of FDI among Mexican states. In 2015, the Ministry of Economy in Mexico adjusted the general criteria in order to improve the geographic destination of the investment, which now involves a close relationship between businesses and the Ministry in order to define the exact place of investment. Moreover, in cases where businesses cannot identify the place, the Ministry assigns the location based on the previous data. Now, the data improvement reflects the place where the investment is channeled, not just the fiscal address of the recipient business (mainly in Mexico City).⁵ The new

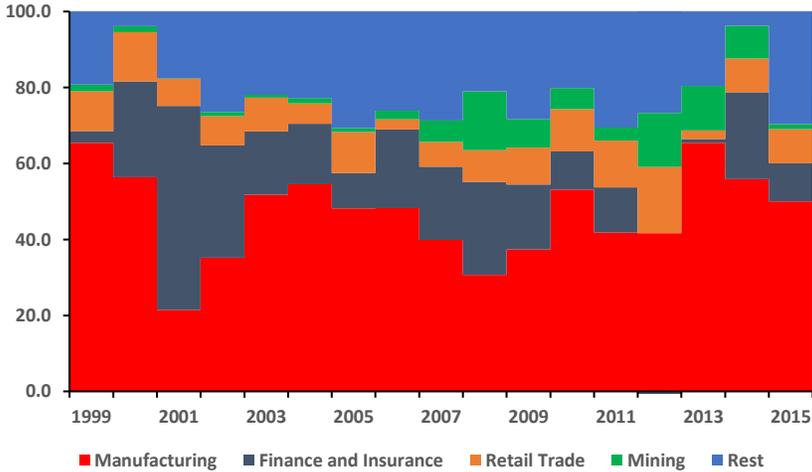
⁵ See "Síntesis Metodológica Sobre la Contabilización de los Flujos de Inversión Extranjera Directa hacia México", Ministry of Economy
http://www.gob.mx/cms/uploads/attachment/file/59194/Metodologia_para_la_elaboracion_de_las_cifras_sobre_los_flujos_de_IED.pdf

methodology revises data back to 1999 and corrects the placement of the investment. This database is available at state level by country of origin and economic sector according to the North American Industry Classification System (NAICS) on a quarterly basis.

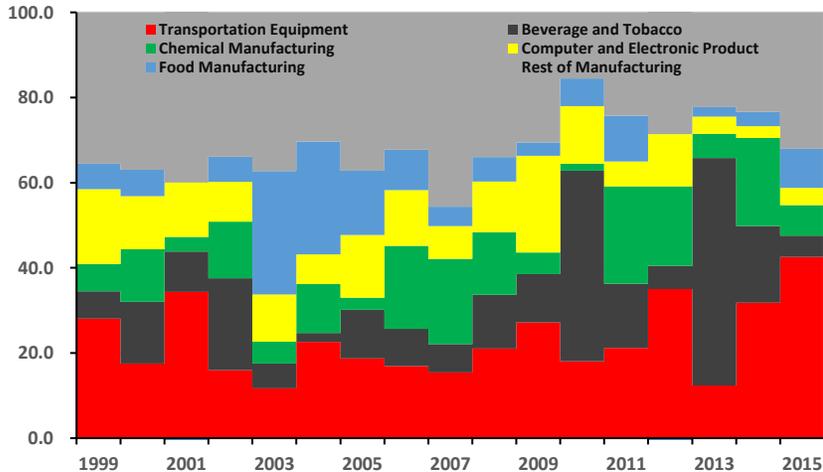
According to this new information, between 1999 and 2015 on average almost a half of FDI flows went to the manufacturing sector (figure 1, panel a). Inside manufacturing, transportation equipment absorbs, on average, one-quarter of the manufacturing FDI, followed by beverage and tobacco manufacturing (figure 1, panel b). Furthermore, manufacturing FDI follows a similar pattern of total FDI (the 2013 peak corresponds to an important acquisition in the beverage sector since Belgium group AB InBev acquired Grupo Modelo for 20 billion dollars, figure 2); the exception is the transportation equipment sector (mainly of automobile investments), which has triplicated its flows in the 2011-2015 period.

Figure 1: Evolution of the Manufacturing and non-manufacturing FDI by subsector (NAICS), 1999 – 2015 (percentages)

(a)

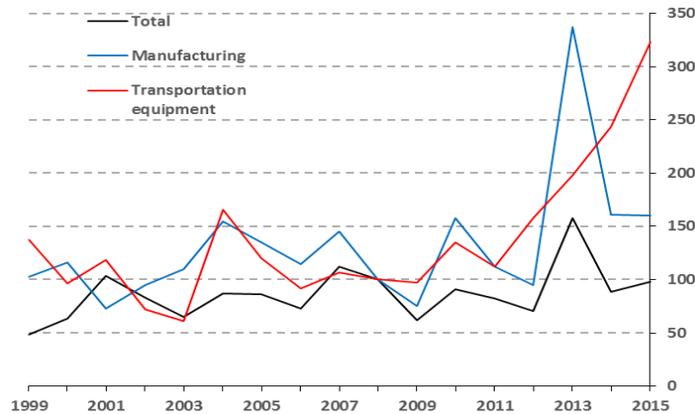


(b)



Source: Own calculations based on Ministry of Economy information.

Figure 2: Evolution of Total FDI, Manufacturing and Transport Equipment: 1999-2015
(Index 2008=100)

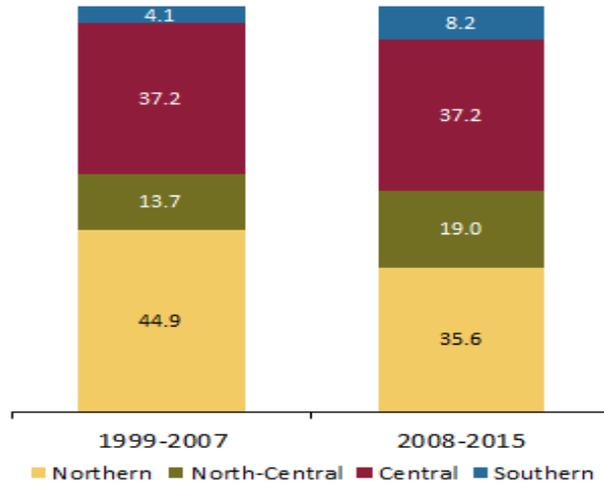


Source: Own calculations based on Ministry of Economy information.

Breaking into a regional distribution of Manufacturing FDI (figure 3) ⁶, we considered the accumulated flows of FDI among Mexican states and divided them into two periods: 1999-2007 (pre Great-Recession era) and 2008-2015 (post- Great-Recession era). In 1999-2007 the Northern region was the main recipient (44.9 percent), followed by the Central one (37.2 percent), the North-Central region (13.7 percent) and the Southern region (4.1 percent). In 2008-2015, the Northern region lost participation of FDI concerning the previous period (9.3 percentage points). Meanwhile, the Southern and North-Central regions experimented increases in their relative participation (4.1 and 5.3 percentage points, respectively), while the Central one maintained its relative participation.

⁶ For descriptive purposes exclusively, we follow the regional classification of Banco de México -see Regional Economic Report: **Northern:** Baja California, Sonora, Chihuahua, Coahuila, Nuevo León and Tamaulipas; **North-Central:** Aguascalientes, Baja California Sur, Colima, Durango, Jalisco, Michoacán, Nayarit, San Luis Potosi, Sinaloa and Zacatecas; **Central:** Mexico City, State of Mexico, Guanajuato Hidalgo, Morelos, Puebla, Queretaro and Tlaxcala; and **Southern:** Campeche, Chiapas, Guerrero, Oaxaca, Quintana Roo, Tabasco, Veracruz and Yucatán.

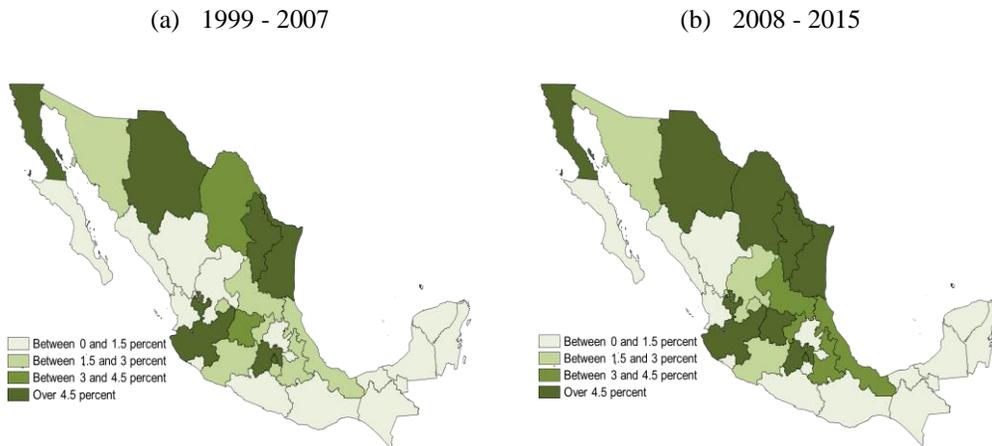
Figure 3: Evolution of Regional Participation in FDI Total Manufacturing Sector:
1999-2015
(Percentages)



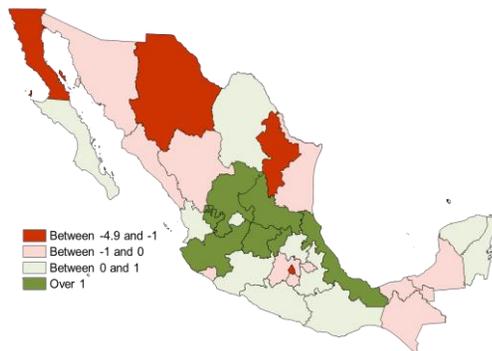
Source: Own calculations based on Ministry of Economy information.

Within each region, and searching for further evidence of geographical pattern of FDI, in the first subperiod (see figure 4, panel a), the Northern region states like Nuevo Leon (14.9 percent), Chihuahua (10.0 percent) and Baja California (8.2 percent) were the highest recipients of FDI. In the Central regions, Mexico City (13.9 percent) and its neighbor State of Mexico (11.2 percent) concentrated the accumulated FDI. In the North-Central and Southern regions, Jalisco (5.9 percent) and Veracruz (1.6 percent) were the principal destinations of FDI in the Manufacturing sector.

Figure 4: Accumulated Flows of Manufacturing FDI by State as a percentage of the total



(c) Change in the Participation of the Accumulated FDI between 1999-2007 and 2008-2015 (percentage points).



Source: Own calculations based on Ministry of Economy information.

In the second period (2008-2015) -see Figure 4 panel b-, in the Northern region Nuevo Leon (10 percent) continued as the main receiving entity, followed by Chihuahua and Baja California (8.1 and 5.6 percent, in that order). In the center, the State of Mexico became the main receiving entity (11.0 percent), followed closely by Mexico City (10.3 percent). The former in a context in which the Central region, as a whole, maintained its share, and entities such as Guanajuato (5.4 percent) and Queretaro (4.1 percent) increased their relative share of total FDI. For the North-Central region, Jalisco and San Luis Potosi were the main

receiving entities (7.6 and 3.5 percent, respectively). In the South, Veracruz (4.4 percent) continued as the principal recipient of manufacturing FDI in that region.

Figure 4 panel c shows the change in the participation of the entities, in percentage points (p.p.), on the accumulated flows of manufacturing FDI between the two sub-periods considered. The entities that appear in green are the ones that registered a positive variation, whereas those that appear in red registered negative variations. As mentioned, some entities located in the Central regions increased their participation during the period considered, in particular, Guanajuato and Queretaro in the Central (1.9 p.p. each), and Jalisco, Zacatecas (1.6 p.p. each) and San Luis Potosi (1.5 p.p.) in the North-Central.

In contrast, in the Northern region, only Coahuila increased its participation (0.7 p.p.), while in the Southern region Veracruz presented the greatest positive variation (2.8 p.p.). Thus, given the global crisis and its consequences on the external demand, the location of foreign investment in manufacturing sector seems to be, in part, directing more towards the Central regions, which are relatively more linked to the domestic market. It is important to mention that part of this behavior also reflects the fact that a significant fraction of this investment has been directed to the automotive sector, being located mainly in the Central regions.⁷

4 Model

In order to estimate the impact of states' characteristics over the FDI flows during the period 1999-2015, we use a panel data approximation. We started with a standard fixed effects panel estimation in order to take into account unobserved states' individual characteristics (α_i) that can potentially bias our results.

$$\ln(FDI_{i,t}) = \alpha_i + \beta X_{i,t} + \varepsilon_{i,t} \quad (1)$$

⁷ As Sturgeon and Van Biesebroeck (2010) pointed out, the 2008-2009 global crisis accelerated pre-crisis trends towards a greater importance of the automotive industry in developing and emerging economies.

$$\varepsilon_{i,t} \sim N(0, \sigma^2 I_n)$$

Where $\ln(FDI_{i,t})$ are the flows of Manufacturing Foreign Direct Investment across states i in millions of constant 2008 pesos at year t .⁸

$X_{i,t}$ is a matrix of control variables, that takes into account cost-oriented variables and performance-oriented variables like:

- Total GDP, as a measurement of the size of the host market. This variable was measured in constant millions of pesos (2008 base) excluding oil-related activities and in natural logarithms.
- Average years of schooling among the population of 15 years or older as a measurement of human capital, in logs.
- As a measure of agglomeration economies, we use the ratio of formal workers in the manufacturing sector with respect to the total.
- Fiscal margin, measured as a percentage of unconditioned revenues (federal transfers “*participaciones*” and own revenue, such as taxes and rights). This is a measurement of the budget capacity of the state in order to give fiscal preferences to potential future investments. It is expected that a state with less fiscal capacity cannot distract revenue to attract new investments via fiscal incentives.⁹
- Crime, measured as intentional homicides per 10,000 inhabitants, in logs.

⁸ The data from the Ministry of Economy (*Secretaría de Economía*) are expressed in millions of current dollars. For the conversion, we use the nominal peso/dollar exchange rate (*fix*), and the GDP deflator (2008 base) to convert the data in millions of constant pesos. We also considered this variable in millions of constant dollars; however this did not change the results obtained below.

⁹ In Mexico, states’ public finances are highly dependent on federal transfers (Hernandez-Trillo and Jarillo-Rabling, 2008). According to INEGI, on average, the sources of own revenue across federal entities account for only 10 percent of the total.

- Infrastructure, measured by the telephone density for every 100 inhabitants, in logs.
- Wages, measured as the deviation of the daily wage reported to the social security in pesos (real terms) of each state relative to the national average.¹⁰
- Real exchange rate, Mexican pesos per dollar, in order to capture external time shocks that are common to all states, in logs.

Moreover, except for crime and wages, we expect a positive impact of these variables on FDI, the dependent variable. Regarding the source of the variables, INEGI is the source of most of them (the Mexican official statistics agency, in its publication “Statistical and Geographical Yearbook by State”, *Anuario Estadístico y Geográfico por Entidad Federativa*). Only fiscal margin and wages were obtained from the Mexican Ministry of Finance (*Secretaría de Hacienda y Crédito Público*) and Ministry of Labor (*Secretaría del Trabajo y Previsión Social*), both at State level.

To take into account the Market Potential variable (i.e. the size of the market in neighbor states, measured as the spatially lagged log of the gross domestic product, see Blonigen et al. 2007) we estimate a Spatial Externalities Model (SLX):

$$\ln(FDI_{i,t}) = \alpha_i + \beta X_{i,t} + \theta W \ln(GDP_{i,t}) + \varepsilon_{i,t} \quad (2)$$

$$\varepsilon_{i,t} \sim N(0, \sigma^2 I_n)$$

Also, to capture the potential spillover effect of FDI on neighbors, we include a Spatial Durbin Model (SDM) into the analysis. This model takes into account the spatially lagged dependent variable $W \ln(FDI_{i,t})$ ¹¹ and the spatially lagged GDP (Market Potential) and is

¹⁰ The wage for the manufacturing sector exclusively at the state level only was not available. Furthermore, table A.1 in the appendix shows the descriptive statistics of the variables.

¹¹ The matrix W quantifies the spatial connection between regions. In the present case, under the “queen contiguity” principle, that is, one entity is considered to be neighboring to another only if they share a common border. The matrix is binary and takes the value of 1 if the entities share border and zero otherwise. Additionally, the elements of the main diagonal of W are equal to zero per construction. For

estimated by Maximum Likelihood (ML) and Generalized Method of Moments (GMM). Failing to include the spillover effect of FDI, and/or the Market Potential¹² into the analysis may lead to biased and inefficient estimates (LeSage and Pace, 2009).

$$\ln(FDI_{i,t}) = \alpha_i + \rho W \ln(FDI_{i,t}) + \beta X_{i,t} + \theta W \ln(GDP_{i,t}) + \varepsilon_{i,t} \quad (3)$$

$$\varepsilon_{i,t} \sim N(0, \sigma^2 I_n)$$

Hence, the SDM allows us to:

1. Estimate if FDI allocation decisions may result in a reduced participation in neighbor states, leading to a "race to the bottom" among states in order to secure the investment, or in a spill-over effect across states that can lead to an increase in FDI in neighbor states.
2. Decompose the impact of the characteristics of interest regarding direct impacts on the states or those characteristics of the neighbors (indirect effects), see below.

Since the interpretation of the parameters' estimates are different from non-spatial regression techniques and using the correct measurements is not usual in the literature of FDI, we will put emphasis on the estimations of direct and indirect effects.

According to LeSage and Pace (2009), interpreting the coefficients of the independent variables from a spatial regression, specifically Spatial Auto-regressive Model and Spatial Durbin Model, is not straightforward. In the case of OLS and non-related observations, the derivative from y_i with respect to x_{ik} is:

more details, definitions and interpretations of the spatial econometric models employed, see the sections A.3 to A.5 of the appendix.

¹² Given that it is, somehow, correlated with another independent variable.

$$\frac{\partial y_i}{\partial x_{ik}} = \beta_k \quad (4)$$

In the case of Spatial Durbin Model, the β_k coefficients cannot be interpreted in the same fashion given that:

$$\frac{\partial y_i}{\partial x_{ik}} = (I_n - \rho W)^{-1}(\beta_k + W\theta_k) \quad (5)$$

Where θ is the coefficient for the spatial lag of the independent variable X_k , and ρ is the coefficient for the spatial lag of the dependent variable for the Spatial Auto-regressive Model, the coefficient is:

$$\frac{\partial y_i}{\partial x_{ik}} = (I_n - \rho W)^{-1}(\beta_k) \quad (6)$$

And it is the presence of $(I_n - \rho W)^{-1}$ that makes the cross derivatives among observations different from zero. In other words, unlike non-spatial models (and the SEM), the derivative of y_i with respect to x_{jk} may be potentially not zero. This allows the existence of spillovers effects since a small change in the observation j can affect the dependent variable in region i (LeSage and Pace, 2009).

In order to isolate these two effects (the impacts on the dependent variable for observation i given changes in X_{ik} -direct, and the impacts on the dependent variable for observation i given changes in X_{jk} , -indirect), we used the impact calculations of Piras (2013) based on Kelejian et al. (2006) and LeSage and Pace (2009).

Furthermore, W is a panel, row-standardized contiguity neighbor weight matrix, ρ is the spatial auto-regressive coefficient that measures the spatial relationship of FDI of neighbor states.

According to Regelink and Elhorst (2015) and the definitions provided by Escobar (2013) if $\rho = 0$ and $\theta_{\ln(GDP)} = 0$ we are in the presence of *horizontal FDI*, and the estimation of an

a-spatial model will be enough to obtain unbiased and efficient estimators. Escobar (2013) describes it as a “pure horizontal FDI” where “a parent firm decides to open a filial to supply the local market”, in this case FDI only follows its determinants for each of the regions independently and it is competitive among states, i.e. more FDI in state i means less for state j . If $\rho < 0$ and $\theta_{\ln(GDP)} = 0$ is the case of *vertical FDI*, where an investing foreign firm outsources part of its production to lower costs, in this case, we face a competitive FDI among regions in order to obtain access to low-cost inputs. $\rho < 0$ and $\theta_{\ln(GDP)} > 0$ is *export-platform FDI*, where a investing foreign firm invest in the region to supply a third region and $\rho > 0$ and $\theta_{\ln(GDP)} \geq 0$ is *complex vertical FDI*, where a firm spreads its production chain among several neighbouring regions in order to access cost-differential inputs.

Finally, the Durbin Spatial Model of the equation (3) is estimated by both Generalized Method of Moments (GMM) and Maximum Likelihood (ML) taking into account the nonlinearity of the equation¹³. The reason to employ ML in addition to GMM is that, to the best of our knowledge, decomposition between direct and indirect effects is not available for the GMM estimator. However, as we shall see below both methods of estimation yield very similar results.

5 Results

In table 1 we show the estimation results of Equation 1-3, the first column corresponds with the a-spatial fixed effects with robust standard errors, an SLX model (in order to include a local spillover effect of the Market Potential) and a Spatial Durbin Model (SDM) with direct and indirect effects.

¹³ Following Anselin (1988), since we have a dependent variable in the right hand part of the equation, re-expressing the model $y = \rho W y + X \beta + \varepsilon$, as $A y = X \beta + \varepsilon$, with $A = I - \rho W$, and the error term would be expressed as $\varepsilon = \Omega^{\frac{1}{2}} v$ give us $\Omega^{\frac{1}{2}} (A y - X \beta) = v$, or $f(y, X, \theta) = v$, with θ as a vector of parameters, and f is not linear in y , X and θ

Table 1: Estimation Results, A-Spatial Fixed Effects, SLX and Durbin Model. Dependent Variable: Log of Manufacturing FDI in 2008 Constant Pesos

Variable	(Eq.1)	(Eq.2)	(Eq. 3), Panel SDM Coefficient Estimates		(Eq.3), Panel SDM Marginal Effects (ML)	
	Fixed Effects	Panel SLX	ML FE	GMM FE	Direct Effects	Indirect Effects
ρ			0.376*** (8.02)	0.435*** (2.38)		
$\ln(GDP)^1$	-0.252 (-0.34)	-0.180 (-0.21)	-0.206 (-0.26)	-0.210 (-0.27)	-0.256 (-0.34)	-1.089 (-0.73)
<i>Wages</i>	-0.012* (-1.72)	-0.012* (-1.67)	-0.010* (-1.63)	-0.010 (-1.59)	-0.011* (-1.72)	-0.006 (-1.61)
$\ln(Education)$	5.775*** (3.17)	6.033** (2.61)	5.804*** (2.72)	5.768*** (2.68)	5.941* (2.70)	3.268* (2.41)
$\ln(Telephone\ density)$	0.556 (1.56)	0.551 (1.54)	0.535 (1.62)	0.532 (1.60)	0.548 (-1.59)	0.303 (1.49)
<i>Agglomeration</i>	9.433*** (4.20)	9.395*** (4.16)	7.724*** (3.68)	7.462*** (3.32)	7.933*** (3.62)	4.366*** (2.94)
<i>Fiscal Margin</i>	1.879* (1.86)	1.930* (1.84)	1.991** (2.05)	2.001** (2.05)	2.092** (2.08)	1.149** (1.95)
$\ln(Homicides)$	-0.093 (-0.76)	-0.090 (-0.73)	-0.024 (-0.21)	-0.014 (-0.12)	-0.021 (-0.18)	-0.012 (-0.18)
$\ln(Real\ Exchange\ Rate)$	-1.056 (-1.17)	-1.052 (-1.17)	-0.700 (-0.84)	-0.645 (-0.76)	-0.717 (-0.83)	-0.393 (-0.81)
<i>Market Potential</i>		-0.207 (-0.18)	-0.684 (-0.64)	-0.758 (-0.70)	<i>See:</i> $\ln(GDP)^1$	
R^2	0.063	0.064	0.729	0.734	N/A	
<i>Log likelihood</i>	N/A	N/A	-1720.1	N/A	N/A	
N	544	544	544	544	544	
T	17	17	17	17	17	

(1) GDP does not include oil-related activities; Spatial Matrix defined as "Queen" contiguity. t-values in parenthesis; *** p<0.01, ** p<0.05, * p<0.1.

Lee-Yu corrected standard errors for ML models; for the estimation of the Durbin model, we used Millo and Piras (2012) *splm* package in R. The last two columns reports the marginal effects coefficients.

We used fixed effects in all specifications given the nature of the data (units are not randomly selected from a population). The first column shows the effects of the determinants using a spatially blind model, with a positive and statistically significant impact of education, infrastructure, agglomeration, fiscal margin, and negative impacts of wages. GDP (measurement of the size of the state's economy) shows a negative one, but is not statistically different from zero.

With these results, we can infer that manufacturing FDI is attracted to states with higher educated population, larger telecommunication infrastructure, and with a higher ratio of workers employed in the manufacturing sector. Also, it is negatively related to salaries. In this particular variable, the average of the daily wage in the formal sector in Mexico is 294.00 pesos (around 15 dollars per day), since the variable in the model is measured as a deviation from the national average, it means that an increase of one peso with respect to the nation average represents a reduction of 0.01% in FDI.

When we include the market potential (equation 2, SLX model) is not significant at 10%, meaning that FDI does not get attracted to internal markets (export-oriented industries). By contrast, the fiscal margin (the budget capacity of a state's government) is positive and statistically significant, meaning that states with higher budget independence (those that do not rely completely on federal transfers) get a higher FDI. This budget independence provides each local government with a better condition to bargain with potential investors, for example.

So far, with the exception of the new result of our variable about fiscal incentives, the results are in line with the evidence obtained from the four studies indicated in section 2.2 in the case of Mexico for variables human capital, crime/delinquency, wages, and agglomeration. In the case of infrastructure, our results differ from those obtained by Jordaan (2008, 2012) regarding his estimations for the manufacturing sector. In the case of the spatial study of Escobar (2013), the sign of the variable is sensitive to the inclusion of fixed effects. In our case, as we shall see through the decomposition of the effects, this variable has a positive impact, both direct and indirect. Furthermore, the novel result concerning the fiscal margin

is only significant at 10% on the SLX specification. However, its impact becomes clearer when we consider the Durbin specification in the following columns.

With the spillover effects estimation (equation 3, SDM model), we reported direct and indirect effects of each variable and the spatial spillover coefficient ρ . It follows a similar direct effect compared with the a-spatial fixed effects model with a highly significant positive spillover effect between 0.36 (ML) and 0.43 (GMM), meaning that an increase of 10% in the average FDI flows in the neighbors of the state i will increase the FDI in that state, on average, between 3.6% - 4.3%. This result, the positive spatial spillover effect (not its magnitude), is similar to Escobar (2013) in the Mexican case, although his estimations were carried out with a spatial autoregressive (SAR) model with no decomposition effects and for total FDI, measured as a stock as we previously mentioned in the literature review.

With the indirect decomposition, we can measure the spillover effect for each of the determinants of FDI, with a positive spillover effect on education, agglomeration and fiscal margin; meaning that improving those conditions will benefit neighbors' capacity to attract FDI, and telecommunication infrastructure with positive direct impact only, meaning that a improving of this variable by state A will enhance only that state capacity to attract FDI and none of their neighbours'. Moreover, the market potential remains negative although not significant.¹⁴ This latter result, along with the positive spatial spillover effect referred previously, imply that manufacturing FDI across Mexican states corresponds to the complex vertical case (Regelink and Elhorst, op. cit.).

One clear example of this refers to the investments in the automobile sector, which account for one-quarter of total FDI in manufacturing between 1999-2015 (see figure 1): with the arrival of new assembly plants, suppliers locate close to these places (in the same state or in

¹⁴ We consider a lag on GDP to control for endogeneity issues, but results were not different. Additionally, we perform the Granger causality test for panel data developed by Abrigo and Love (2015). The results are in table A.2 of the appendix and show that, for variables susceptible to presenting this problem such as GDP, agglomeration, schooling and telephone density, the causality runs from the aforementioned variables to the manufacturing FDI flows and not vice versa. In the case of wages, there was no causation.

neighboring ones)¹⁵ spreading its productions chains looking for benefits in cost factor access. Likewise, given that roughly 80% of cars produced are destined to foreign markets (*Secretaría de Economía*, 2016), it is obviously the relevant market for this industry (like electric equipment and electronic components), not the local or regional market.

The Foreign Direct Investment shows a positive spillover effect on average across Mexican states, implying a positive synergy of the investment in neighbor states. A potential cluster behavior may be happening (foreign manufacturing investment tends to concentrate around the same region, hence sharing resources and lowering costs). Also, the fiscal margin is a key factor to attract investment, maybe lowering cost with lower local taxes and land-granting programs.

Human Capital shows a positive relationship, direct and indirect, meaning that increasing the level of education not just raises foreign investment in that particular state but also in nearby regions. Specialization has a positive direct impact (a large pool of specialized workers is positively related to higher foreign investment) and has positive spillover effects among states' neighbors. Finally, the homicides variable has the expected sign but is not statistically significant on any of the different specifications.

On the other hand, the decision of neighborhood was arbitrary, since we selected a contiguity definition for W (i.e. states with common border are neighbors), there is a criticism that the results may be driven by a different definition of W .¹⁶

We tested a different neighbor matrix based on three nearest neighbors (see figure A.1 in the appendix) instead of using border contiguity, and re-estimated equation 2 and 3. The results are presented in table 2. The results are practically in the same direction and statistically

¹⁵ For example, according to INEGI two of the states with the most weight of the production of automobile sector in the country, Coahuila and Guanajuato, increased by 52.3% and 102.4% the number of economic units dedicated to produce auto parts between 2008 and 2013, respectively (from 88 to 124 and from 42 to 84, in that order).

¹⁶ Although LeSage and Pace (2014) suggest that this criticism is misleading, since any W will capture the immediate and more important neighbor impacts.

significant, with a stronger spillover effect (0.44 vs. 0.38) and an wages with a significance of 10% in direct impact, meaning that the spatial effect is strong enough to be captured by the two different selections of W.

Table 2: Estimation Results with Alternative W (3 nearest neighbors), SLX and Durbin Model. Dependent Variable: Log of Manufacturing FDI in 2008 Constant Pesos

Variable	(Eq.2)	(Eq. 3), Panel SDM			
		Coefficient Estimates		Marginal Effects (ML)	
	Panel SLX	ML FE	GMM FE	Direct Effects	Indirect Effects
ρ		0.376*** (8.02)	0.435** (2.38)		
$\ln(GDP)^1$	-0.252 (-0.34)	-0.206 (-0.26)	-0.210 (-0.27)	-0.317 (-0.41)	-1.171 (-0.80)
<i>Wages</i>	-0.012* (-1.72)	-0.010* (-1.63)	-0.010 (-1.59)	-0.011 (-1.62)	-0.006 (-1.52)
$\ln(Education)$	5.775*** (3.17)	5.804** (2.72)	5.768** (2.68)	6.071*** (2.67)	3.346** (2.39)
$\ln(Telephone\ Density)$	0.556 (1.56)	0.535 (1.62)	0.532 (1.60)	0.538 (1.52)	0.295 (1.45)
<i>Agglomeration</i>	9.433*** (4.20)	7.724*** (3.68)	7.462*** (3.32)	7.904*** (3.68)	4.349*** (3.06)
<i>Fiscal Margin</i>	1.879* (1.86)	1.991** (2.05)	2.001** (2.05)	2.051** (2.04)	1.131* (1.89)
$\ln(Homicides)$	-0.093 (-0.76)	-0.024 (-0.21)	-0.014 (-0.12)	-0.026 (-0.22)	-0.015 (-0.23)
$\ln(Real\ Exchange\ Rate)$	-1.056 (-0.52)	-0.700 (-0.84)	-0.645 (-0.76)	-0.708 (-0.83)	-0.388 (-0.80)
<i>Market Potential</i>	-0.098 (-0.08)	-0.684 (-0.64)	-0.758 (-0.70)	<i>See:</i> $\ln(GDP)^1$	
R^2	0.063	0.729	0.734	N/A	
<i>Log likelihood</i>	N/A	-1720.1	N/A	N/A	
<i>N</i>	544	544	544	544	
<i>T</i>	17	17	17	17	

(1) GDP does not include oil-related activities.

t-values in parenthesis. *** p<0.01, ** p<0.05, * p<0.1 .

Lee-Yu corrected standard errors; for the estimation of the Durbin model, we used Millo and Piras (2012) *splm* package in R. The last two columns reports the marginal effects coefficients.

6 Conclusions

The results of this study show that FDI has complementarity effects, that is, if the FDI amounts attracted by neighboring entities increase, then the investment amounts captured by the reference entity also tend to go up. Thus, in addition to direct and indirect impacts of the variables such as schooling, agglomeration, and infrastructure on FDI, this suggests the presence of positive externalities in the processes of attracting FDI from the manufacturing sector. Moreover, these results along with those novel findings regarding fiscal margin variable (both direct and indirect), support the argument. Regarding public policies aimed at increasing flows of this type of investment, estimates suggest that, because of the positive pattern of spatial dependence in the FDI localization process, the attraction of FDI should be considered in a regional context and not only from a local perspective.

Further research might distinguish between "new" and "total" FDI since total flows of FDI include re-investments of existing foreign capital and firms. Also, it must include other sectors into the analysis (e.g. export-oriented manufacturing) as well as the total flows of investments.

Finally, in the case of the Southern region, which captures the smallest amounts of manufacturing FDI, it is relevant to consider the potential impact of the reform on the implementation of the Special Economic Zones (SEZ) as a factor that may enhance the attractiveness of this region. Cheng and Kwan (2000) show that this is the case for the Chinese regions that have SEZ,¹⁷ hence the relevance of the correct implementation of this initiative as a factor that can boost the dynamism of the economy of this region.

¹⁷ For further evidence see Lim (2001).

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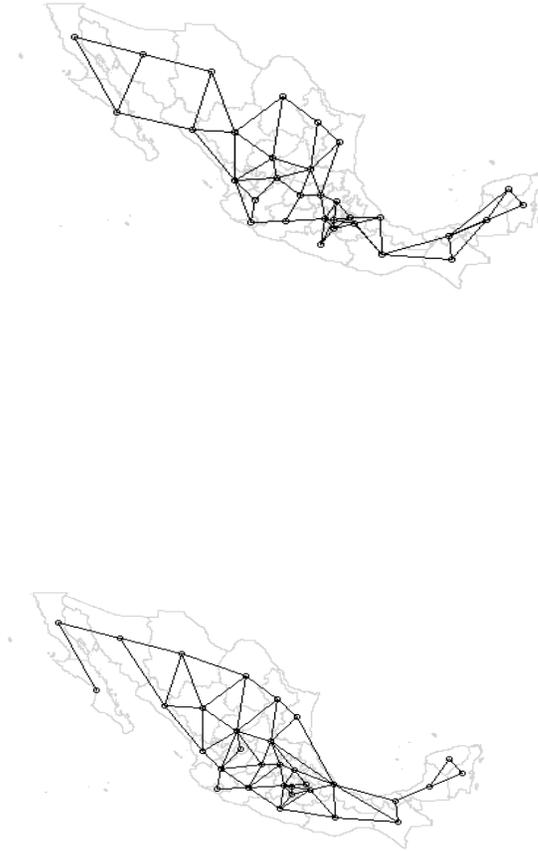
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Appendix

Figure A.1: Two definitions of W : 3 nearest neighbors (above), Queen-contiguity neighbors (below).



Source: Own elaboration with information from INEGI.

Table A.1 Descriptive Statistics

Variable	Mean	Standard Deviation	Min	Max
ln (FDI)	7.20	1.90	1.31	10.76
ln (GDP)	12.32	0.80	10.84	14.65
Wages	0.00	33.82	-57.99	118.29
ln (Education)	2.10	0.12	1.68	2.39
ln (Telephone density)	2.59	0.46	1.09	4.16
Agglomeration	0.25	0.15	0.02	0.69
Fiscal Margin	0.42	0.10	0.21	1.00
ln (Homicides)	-0.96	0.99	-3.08	1.73
Total number of observations		544		
Number of cross sections		32		
Time periods		17		

Source: Own calculations with information from INEGI and Ministry of Economy.

Table A.2 Panel Granger Causality Test

Causality Relation	Lags	Chi Square	p-value
$\ln(GDP) \nrightarrow \ln(FDI)$	1	8.23	0.00 ***
$\ln(FDI) \nrightarrow \ln(GDP)$		0.00	0.98
$\ln(GDP) \nrightarrow \ln(FDI)$	2	10.92	0.00 ***
$\ln(FDI) \nrightarrow \ln(GDP)$		1.89	0.38
Agglomeration $\nrightarrow \ln(FDI)$	1	5.18	0.02 **
$\ln(FDI) \nrightarrow$ Agglomeration		0.23	0.62
Agglomeration $\nrightarrow \ln(FDI)$	2	0.19	0.90
$\ln(FDI) \nrightarrow$ Agglomeration		0.28	0.86
$\ln(\text{telephone density}) \nrightarrow \ln(FDI)$	1	7.01	0.00 ***
$\ln(FDI) \nrightarrow \ln(\text{telephone density})$		2.59	0.10
$\ln(\text{telephone density}) \nrightarrow \ln(FDI)$	2	0.14	0.92
$\ln(FDI) \nrightarrow \ln(\text{telephone density})$		0.99	0.60
$\ln(\text{schooling}) \nrightarrow \ln(FDI)$	1	8.15	0.00 ***
$\ln(FDI) \nrightarrow \ln(\text{schooling})$		0.05	0.81
$\ln(\text{schooling}) \nrightarrow \ln(FDI)$	2	11.71	0.00 ***
$\ln(FDI) \nrightarrow \ln(\text{schooling})$		3.87	0.14
$\ln(\text{wages}) \nrightarrow \ln(FDI)$	1	0.28	0.59
$\ln(FDI) \nrightarrow \ln(\text{wages})$		0.00	0.96
$\ln(\text{wages}) \nrightarrow \ln(FDI)$	2	0.30	0.85
$\ln(FDI) \nrightarrow \ln(\text{wages})$		0.03	0.98

Note: \nrightarrow denotes “non causality”; *** p<0.01, ** p<0.05

Source: Own calculations with information from INEGI and Ministry of Economy.

A.3 Constructing a Neighbor Matrix (W)

In the following sections, since we are going to discuss the effects on one region dependent variable with the values of neighbor regions it is important to formalize the construction of the Neighbor Matrix (W).

Assume this geographical distribution of Y among 8 regions:

y_1	y_2	y_3	y_4
y_5	y_6	y_7	y_8

Moreover, suppose the economic relationship is higher with neighbors, defined as those with a common border in a Rook (as in chess) relationship. For example, region 6 will have three neighbors: region 2, 5 and 7, depicted in the following diagram:

	y_2		
y_5	y_6	y_7	

Moreover, we can represent all the relationships in a squared Matrix (here named W_1) with a number of columns and rows equal to the number of regions, where one means neighbor relationship and zero otherwise. For example, region 6 (highlighted) shows neighbor relationship with region 2, 5 and 7 (column 2, 5 and 7 respectively). The main diagonal should always have zero value since a region is not a neighbor of itself.

$$W_1 = \begin{pmatrix} 0 & 1 & 0 & 0 & 1 & 0 & 0 & 0 \\ 1 & 0 & 1 & 0 & 0 & 1 & 0 & 0 \\ 0 & 1 & 0 & 1 & 0 & 0 & 1 & 0 \\ 0 & 0 & 1 & 0 & 0 & 0 & 0 & 1 \\ 1 & 0 & 0 & 0 & 0 & 1 & 0 & 0 \\ 0 & 1 & 0 & 0 & 1 & 0 & 1 & 0 \\ 0 & 0 & 1 & 0 & 0 & 1 & 0 & 1 \\ 0 & 0 & 0 & 1 & 0 & 0 & 1 & 0 \end{pmatrix}$$

This matrix must be row-normalized, in order to capture the average effect of neighbor regions,

$$W_2 = \begin{pmatrix} 0 & 1/2 & 0 & 0 & 1/2 & 0 & 0 & 0 \\ 1/3 & 0 & 1/3 & 0 & 0 & 1/3 & 0 & 0 \\ 0 & 1/3 & 0 & 1/3 & 0 & 0 & 1/3 & 0 \\ 0 & 0 & 1/2 & 0 & 0 & 0 & 0 & 1/2 \\ 1/2 & 0 & 0 & 0 & 0 & 1/2 & 0 & 0 \\ 0 & 1/3 & 0 & 0 & 1/3 & 0 & 1/3 & 0 \\ 0 & 0 & 1/3 & 0 & 0 & 1/3 & 0 & 1/3 \\ 0 & 0 & 0 & 1/2 & 0 & 0 & 1/2 & 0 \end{pmatrix}$$

Assume we have the following values for each region: $X^T = (3, 8, 6, 4, 9, 1, 2, 5)$, so W_2X is equal to the mean of the neighbors for each region, this “new” variable is called “X spatially lagged”.

A.4 Spatial Econometrics Explanation

It is well known that investments in one state impacts beyond administrative borders into nearby cities and towns. Following Elhorst (2014), we start with “a more general model containing a series of simpler models that ideally should represent all the alternative economic hypotheses...” Since there are three different types of interactions possible, we will concentrate our efforts in two interactions that are relevant to our case:

First case: Dependent variable of region i is determined in part by the value of the dependent variable of neighbor region j .

This can be expressed as: $y = \rho W y + \alpha + X\beta + \varepsilon$, where $W y$ is the average of the dependent variable (see previous section) of the neighbors for each i (i.e. $\sum_{j \neq i}^N w_{ij} y_j$ for each i). This is known in the spatial econometrics literature as the Spatial Autoregressive Regression (SAR).

In this case, we need to solve $y = (I_n - \rho W)^{-1}(X\beta + \alpha + \varepsilon)$, with $\varepsilon \sim N(0, \sigma^2 I_n)$

Second case: Dependent variable of region i is determined in part by the value of an independent variable of neighbor region j .

This can be expressed as: $y = \alpha + X\beta + WX\theta + \varepsilon$, where WX is the average of (some) independent variables of the neighbors for each i . This is known in the spatial econometrics literature as the Spatial Lag of X model (SLX).

Also, there is a combination of the two cases: $y = \rho Wy + \alpha + X\beta + WX\theta + \varepsilon$ and is known as the Spatial Durbin Model (SDM).

In this case, we need to solve $y = (I_n - \rho W)^{-1}(X\beta + WX\theta + \alpha + \varepsilon)$, with $\varepsilon \sim N(0, \sigma^2 I_n)$

In order to estimate SAR and SDM models, we cannot use OLS since they lead to “inconsistent estimates of the regression parameters for models with spatially lagged dependent variables” (LeSage and Pace, 2009), so Maximum Likelihood is used instead (Lee, 2004). In contrast, SLX models can be estimated with OLS procedures.

A.5 Direct and Indirect Effects:

As is explained in the text (p.18), interpreting the parameter estimates (β, θ) is not straightforward, since the right-hand part of the equation is pre-multiplied by $(I_n - \rho W)^{-1}$. Equation 6 implies that “a change in the explanatory variable for a single region (observation) can potentially affect the dependent variable in all other observations (regions)” (Lesage and Pace, 2009).

In order to measure the impacts of a specific independent variable, we must separate the impacts on the dependent variable of a specific region caused by changes in same region’s independent variables (this includes potential feedback loops), and impacts caused by changes in other region’s independent variables. Pace and LeSage (2006) suggest a computational way to measure those impacts based on the following matrix (for all i and j)

$\frac{\partial y_i}{\partial x_{jr}} = (I_n - \rho W)^{-1}(\beta_r + W\theta_r)$. Average Total Impacts to an Observation is the average of row sums. The Average Direct Impact is the average of the diagonal of the matrix, and the Indirect Impact is the difference between them.

From LeSage and Pace (2009), for each independent variable r :

$$\text{Direct Effect } (r) = n^{-1}tr((I_n - \rho W)^{-1}(\beta_r + W\theta_r))$$

$$\text{Total Effect } (r) = n^{-1}t'_n(I_n - \rho W)^{-1}(\beta_r + W\theta_r)t_n$$

$$\text{Indirect Effect } (r) = \text{Total Effect } (r) - \text{Direct Effect } (r)$$

Where tr is the trace and t'_n is the a vector of ones of dimension n . The standard deviations are created via Monte Carlo simulations; we use a modified version of `splm` package of Piras in order to allow a panel Durbin model with only one dependent variable spatially lagged.